



DEFENSE NUCLEAR AGENCY
WASHINGTON, D.C. 20305

9 February 1979

Dr. James L. Liverman
Deputy Assistant Secretary for
Environment
Department of Energy
Washington, D. C. 20545

Dear Jim:

This is an initial response to your letter of January 30 requesting DoD support for DoE's proposed new soil-sampling effort for the northern islands at Enewetak Atoll.

It goes without saying that DoD will go to all lengths possible to provide the needed support. In order to give you a detailed response at the earliest possible date, my message 070321Z February (attached) schedules a major meeting this coming Monday, 12 February, at Field Command, Albuquerque.

We will assemble key officials from DNA, DoE, DoI, the Services, the on-atoll forces, Holmes and Narver, and other organizations. I expect to chair the meeting, and we hope to have present most of the top executives who have managed the Enewetak project since its inception (e.g., Roger Ray from your Nevada Operations Office, to outline the DoE proposal in detail; Earl Gilmore, Executive Vice President of Holmes and Narver and DoI's Project Manager for rehabilitation/resettlement; Maj Gen Grayson Tate from Field Command; Col Bob Bauchspies, the Joint Task Group Commander from the Atoll; Joe Deal from your office; and, hopefully, Ted Mitchell from Micronesian Legal Services in Saipan). I mention these individuals to emphasize the seriousness with which we are going about the task of detailing the support required and assessing DoD's ability to provide it.

I believe your representatives will come away from the conference with a good estimate of what we can provide in each area, although for some specific support needs the Service representatives may have to carry the requests back to their headquarters. In any case, I will provide you a detailed, written summary of what we DoD can provide within a few days.

US DOCUMENTS	
PG.	326
Collection	L. Joe Deal
Box	13
Folder	MARSHALL ISLANDS 1979-1980

[Handwritten signatures and initials]

Dr. James L. Liverman

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In closing, I might make a few general observations about DoE's new soil survey proposal. First, I am delighted to see it underway, and I believe it is vital to the success of the entire Enewetak project. As you know, I have urged such an undertaking since mid-1978. Second, I regret that this survey was not proposed in time to be incorporated in our original planning, when it would have been easy to accommodate. Even if we had received it last fall--prior to the time the joint (DoD, DoI, DoE) demobilization plans were finalized--the request would have created few problems. As it is now, not only are the wrap-up and retrograde sealift plans fairly well advanced, but the Services have programmed the termination of each of their functional units and forces on the atoll. (See, for example, the attached PACAF message.) However, we'll do everything possible to support you. Finally, I believe it is important for me to point out that--while DoD will provide maximum possible support--this is not a DoD responsibility. All aspects of radiological monitoring and survey fall within DoE's aegis. While DoD will willingly and gladly provide what we can, I would not want this action to be seen as acceptance of a responsibility outside of DoD's proper sphere.

Sincerely,



R. R. MONROE
Vice Admiral, U.S. Navy
Director

Enclosures
as stated

DOE ARCHIVES

PATUZYUW RUEBDBA0210 0380324-UUUU--RUWTFBF RUHHDNA RUHHHMA RUWDTAA
RUHVAAA RHEGGTN RHEGNVO RUEBHGA RUWNSSS RUHGSAA RUEKJCS RUEADWD
RUENAAA RUEAHQA RUCLHTA RHHMBRA.

ZNR UUUUU.

P 070321Z FEB 79

FM DNA WASH DC//DIR//

TO RUWTFBF/FCDNA KIRTLAND AFB NM//FCZ//

RUHHDNA/CJTG ENEWETAK ATOLL MI

RUHHHMA/CDR USASCH FT SHAFTER HI

RUWDTAA/COMNAVSURFPAC SAN DIEGO CA

RUHVAAA/CINCPACAF HICKAM AFB HI

RHEGGTN/USDOE GERMANTOWN MD//DR J LIVERMAN//

RHEGNVO/USDOE NVO LAS VEGAS NV//ERSP/MR R RAY//

RUHHDNA/USDOE ENEWETAK ATOLL MI//ERSP//

RUEBHGA/DOI WASH DC//OTA/MR DEYOUNG//

RUWNSSS/HOLMES AND NARVER INC ORANGE CA//MR E GILMORE//

RUHGSAA/MICRONESIAN LEGAL SERVICES INC SAIPAN MI//MR T MITCHELL//

INFO RUEKJCS/SECDEF WASH DC//MRA&L//

RUEKJCS/JCS WASH DC//J-4//

RUHVAAA/CINCPAC-CAMP H M SMITH HI

RUEADWD/DA WASH DC//DAMO-SSN//

RUENAAA/CNO WASH DC//OPNAV 408//

RUEAHQA/HQ USAF WASH DC//LGXX//

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DOE ARCHIVES

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RUHVAAA/US DOE HICKAM AFB HI//PASO//

RUHVAAA/HOLMES AND NARVER INC HICKAM AFB HI//PTD//

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UNCLAS SECTION ONE OF TWO SECTIONS

SUBJECT: ENEWETAK RADIOLOGICAL CLEANUP

MSG IN FIVE PARTS

PART I FOR ALL

1. DEPARTMENT OF ENERGY (DOE) HAS REQUESTED DEPARTMENT OF DEFENSE (DOD) SUPPORT ON ENEWETAK ATOLL FOR NEW AND PREVIOUSLY UNPLANNED TASK: RADIOLOGICAL SURVEY OF NORTHERN ISLANDS TO DETERMINE RESIDUAL FISSION PRODUCTS (E.G., STRONTIUM, CESIUM) IN SOIL. POST-CLEANUP DATA ON CONTAMINATION LEVELS OF THESE SUBURANICS ARE NEEDED ASAP FOR DOSE ASSESSMENT CALCULATIONS FROM WHICH DECISIONS ON TWO URGENT ISSUES AFFECTING DEPARTMENT OF INTERIOR'S (DOI) ONGOING REHABILITATION/RESETTLEMENT PROGRAM CAN BE MADE: (A) COCONUT PLANTING ON NORTHERN

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ISLANDS, AND (B) FEASIBILITY AND/OR TIMING OF RESETTLEMENT TO ENJEBI ISLAND.

2. DOE IS RESPONSIBLE FOR ALL ASPECTS OF RADIOLOGICAL SURVEY TASKS, IN ACCORDANCE WITH BASIC ALLOCATION OF RESPONSIBILITY FOR ENEWETAK PROJECT. HOWEVER SINCE INITIAL PLANNING STAGES IN 1972, DOD HAS BEEN IN FOREFRONT OF EFFORT TO PROVIDE AS MUCH DOD SUPPORT TO DOE AS POSSIBLE FROM EXTENSIVE DOD INFRASTRUCTURE ON ATOLL FOR DOD'S CLEANUP EFFORT.

3. IN FURTHERANCE OF THIS PHILOSOPHY, DURING PAST TWO YEARS OF PROJECT OPERATIONS DOD HAS PROVIDED, WITHOUT REIMBURSEMENT, SIGNIFICANT PORTION OF ASSETS NEEDED BY DOE TO MEET ITS RADIOLOGICAL SURVEY RESPONSIBILITIES (E.G., BOAT TRANSPORTATION, SURVEYING TEAMS, BRUSH-CLEARING EQUIPMENT AND PERSONNEL, HOLE-DIGGING EQUIPMENT AND PERSONNEL, SAMPLE-TAKING TEAMS, TRUCK TRANSPORTATION, FIELD RADIOLOGICAL SUPPORT TEAMS (FRST), DEMOLITION TEAMS, ETC). PROVISION OF THIS DOD SUPPORT HAS BEEN PREDICATED ON THREE MAJOR FACTORS: (A) MOST EQUIPMENT AND PERSONNEL WERE OF TYPES ALREADY

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ON ATOLL FOR DOD TASKS (I.E., RADIOLOGICAL CLEANUP), AND COULD BE MADE AVAILABLE TO DOE WITHOUT CAUSING MAJOR ADDITIONAL LOAD ON DOD; (B) MONTHS/YEARS OF ADVANCE PLANNING WAS DONE TO ALLOW EASY ACCOMMODATION OF RESOURCES IN DNA AND SERVICE BUDGETS; AND (C) RADIOLOGICAL TASKS BEING DONE BY DOE WERE THOSE WHICH SUPPORTED DOD'S CLEANUP EFFORT.

4. NEW SURVEY NOW BEING PROPOSED BY DOE IS DIFFERENT IN ALL THREE RESPECTS: (A) FULL SUPPORT BY DOD MIGHT CALL FOR SUBSTANTIAL ADDITIONAL RESOURCES; (B) SURVEY HAS NOT BEEN INCORPORATED IN ANY PLANNING TO DATE, AND, IN FACT, IT IS AT ODDS WITH SOME ASPECTS OF CAREFULLY DEVELOPED, DETAILED DEMOBILIZATION PLANS; AND (C) SURVEY IS NOT IN SUPPORT OF DOD CLEANUP, BUT RATHER OF ~~DOE~~ ^{DOI (Correction to msg attached)} REHABILITATION AND RESETTLEMENT PROGRAMS.

5. ON OTHER HAND, THERE CAN BE NO DOUBT THAT NEW SURVEY PROPOSED BY DOE IS URGENTLY NEEDED AND IS ESSENTIAL TO SATISFACTORY COMPLETION OF OVERALL PROJECT. DOD SHOULD CLEARLY BEND EVERY EFFORT TO PROVIDE MAXIMUM POSSIBLE SUPPORT TO DOE.

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6. NEW DOE SURVEY PROPOSAL CAN BE SUMMARIZED AS FOLLWOS:

A. SOIL-SAMPLING EFFORT WOULD BEGIN ABOUT 1 MAR 1979 AND REQUIRE ABOUT SEVEN MONTHS TO COMPLETE.

B. SURVEY INVOLVES ALL NORTHERN ISLANDS FROM BIKEN (LEROY) ON WESTERN SIDE CLOCKWISE TO BILLAE (WILMA) ON EASTERN SIDE, LESS PERCY AND URSULA.

C. PLAN INVOLVES SOIL-SAMPLING ON 50-METER GRID ON ALL ISLANDS, WITH MODIFICATION TO 25 METERS ON SOME SMALL ISLANDS. SOIL PITS ABOUT THREE FEET DEEP WOULD BE DUG AT GRID NODES, AND SIX SOIL SAMPLES TAKEN, AT 10-CM DEPTH INCREMENTS, IN EACH PIT.

D. CONCEPT ENVISIONS SURVEY TEAM ESTABLISHING GRID, ASSISTED BY BRUSH-CLEARING EFFORT AS REQUIRED, FOLLOWED BY BACK-HOE OR SHOVEL TEAMS DIGGING PITS, WITH SOIL SAMPLER TEAMS THEN TAKING SAMPLES. PROJECT PARTY WOULD BASE AT LOJWA AND BE MOVED BY BOAT FROM ISLAND TO ISLAND IN ACCORDNACE WITH ESTABLISHED SCHEDULE. EXTENT OF EFFORT IS SHOWN BY FACT THAT OVER 5,000 SAMPLES WOULD BE TAKEN FROM NORTHEASTERN ISLANDS ALONE (BOKEN TO BILLAE), EXCLUSIVE OF NORTHWESTERN ISLANDS.

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7. AS DOD PROJECT MANAGER FOR ENEWETAK OPERATION, DIRECTOR, DNA, TAKES FOLLOWING GENERAL POSITION ON NEW DOE REQUEST FOR SUPPORT:

A. ALL ASPECTS OF RADIOLOGICAL SURVEYS ARE RESPONSIBILITY OF DOE.

B. NOTWITHSTANDING ABOVE, DOD WILL MAKE EVERY EFFORT TO PROVIDE ESSENTIAL SUPPORT TO NEW DOE SURVEY REQUIREMENT.

C. THIS SUPPORT WILL NECESSARILY BE CONSTRAINED BY FOUR FACTORS: (1) DOD CLEANUP REQUIREMENTS MUST TAKE FIRST PRIORITY; (2) DOD SUPPORT WILL BE LIMITED TO ASSETS NOW ON ATOLL OR PROGRAMMED TO BE ON ATOLL; (3) AGREED AND PUBLISHED DEMOBILIZATION SCHEDULE WILL BE ADHERED TO; AND (4) PLANNED PROJECT COMPLETION DATE (15 APR 1980) WILL BE MET.

D. IN CONTINUATION OF PAST SPIRIT OF INTERDEPARTMENT COOPERATION, WHICH HAS BEEN HALLMARK OF PROJECT (AND WHICH HAS BEEN A MAJOR REASON FOR SUCCESS TO DATE), DOD WILL CONSIDER--ON CASE BY CASE BASIS--REQUESTS FOR MINOR EXCEPTIONS TO C.(2) AND C.(3) ABOVE. THAT

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IS, IN SPECIFIC CASES WHERE INADEQUATE SUPPORT EXISTS, AND WHERE PERSUASIVE CASE CAN BE MADE THAT DOD CAN PROVIDE NEEDED RESOURCE, MARKEDLY MORE EFFICIENTLY THAN DOE, DOD WILL CONSIDER SENDING MINOR ADDITIONAL RESOURCES TO ATOLL (ITEM C.(2)). OR EXTENDING RESOURCES ON ATOLL FOR BRIEF PERIOD PAST SCHEDULED DEMOBILIZATION DATE (ITEM C.(3)). EXCEPTIONS TO ITEMS C.(1) AND C.(4) WILL NOT BE MADE.

E. DOD PROVISION OF ANY ADDITIONAL SUPPORT TO DOE UNDER PARAS B. OR D. ABOVE WILL NOT ALTER UNDERLYING RESPONSIBILITY OF DOE FOR ALL ASPECTS OF RADIOLOGICAL SURVEYS.

F. NEW SURVEY SHOULD GIVE FIRST PRIORITY TO THOSE NORTHEASTERN ISLANDS DIRECTLY AFFECTED BY PENDING ~~DOE~~ ^{DOI} DECISIONS (AEJ, AOMON, BIJIRE, LOJWA, ALEMBEL, BILLAE, AND ENJEBI).

(Correction to msg attached)

8. IN ORDER FOR DOD TO PROVIDE FIRM ANSWER TO DOE REQUEST FOR SUPPORT, ONE-DAY OR TWO-DAY MEETING WILL BE HELD AT FIELD COMMAND, DNA, KIRTLAND AFB, ALBUQUERQUE, NM, COMMENCING AT 0830 MONDAY, 12 FEB 1979. REGRET

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RUHVAAA/US DOE HICKAM AFB HI//PASO//

RUHVAAA/HOLMES AND NARVER INC HICKAM AFB HI//PTD//

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UNCLAS FINAL SECTION OF TWO

SHORT NOTICE; HOWEVER, URGENCY OF DOE REQUEST DICTATES

RAPID DOD ACTION. ACTION ADDEES ARE REQUESTED TO

SEND REPS AS APPROPRIATE; REPS FROM INFO ADDEES ARE

WELCOME. ADDRESSEES SHOULD PROVIDE NAMES OF ATTENDEES

AND ANY REQUIREMENTS FOR ACCOMMODATIONS DESIRED TO

FC DNA, ATTN: FCZ (MAJ NORTON) , AUTOVON 964-9186/9568.

9. DIRECTOR, DNA CONSIDERS THAT THIS NEW DOE SUPPORT

REQUEST, IF ACCOMMODATED, WOULD REPRESENT SIGNIFICANT

CHANGE TO DOD TASKING; AND IN ANY CASE IS IMPORTANT

ENOUGH TO ENTIRE CLEANUP/REHABILITATION EFFORT THAT

THIS MEETING IS ESSENTIAL IF DOD IS TO BE ABLE TO

PROVIDE BEST SUPPORT, IN VIEW OF COMPETITION FOR RESOURCES,

THEIR AVAILABILITY, AND TIME REMAINING FOR CLEANUP

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AND DEMOBILIZATION PHASES. PURPOSE OF MEETING IS TO OBTAIN CLEAR UNDERSTANDING OF DOE REQUEST FOR SUPPORT AND TO DECIDE IN DETAIL WHAT DOD (AND EACH SERVICE) CAN AND CANNOT PROVIDE.

PART II FOR SERVICE REPS

10. SERVICE REPS SHOULD BE PREPARED TO CONSIDER OPERATIONAL SUPPORT REQUIREMENTS INVOLVING BOAT SUPPORT FOR SURVEY/SAMPLING EFFORT (NAVY); POSSIBLE DEMOLITION SUPPORT FOR BOAT CHANNELS (NAVY); PERSONNEL AND EQUIPMENT SUPPORT FOR SURVEYING, BRUSH-CLEARING, BACK-HOE AND PIT-DIGGING OPERATIONS, AND SOIL SAMPLING (ARMY); PERSONNEL AND EQUIPMENT SUPPORT FOR RADIOLOGICAL OPERATIONS TO INCLUDE ESTABLISHMENT OF HOT LINES, AIR SAMPLER OPERATIONS, PERSONNEL MONITORING, AND REQUIREMENTS FOR PROTECTIVE CLOTHING (AIR FORCE); AND PERSONNEL SUPPORT TO RAD LAB (NAVY, AIR FORCE).

11. SERVICE REPS SHOULD BE PREPARED TO PROVIDE A SHORT BRIEFING ON RESOURCE REQUIREMENTS TO COMPLETE CLEANUP, AND DISCUSSION OF DEMOBILIZATION WHICH WOULD THEN PERMIT CONSIDERATIONS OF IMPACT OF SUPPORTING

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THIS NEW MISSION.

12. SERVICE HQS ARE INVITED TO BRING SERVICE ELEMENT REPS FROM ATOLL IF DESIRED.

PART III FOR CJTG

13. REQUEST CJTG REP PROVIDE OVERVIEW OF STATUS OF THE NORTHERN ISLANDS (E.G., BOAT ACCESS, OVERGROWTH/CLEARING REQUIREMENT TO ESTABLISH 50-METER GRID, EXTENT TO WHICH PREVIOUSLY ESTABLISHED GRIDS ARE STILL EXISTENT AND ADEQUATE, ETC).

14. REQUEST REP BE PREPARED TO DISCUSS BILLETING AND OTHER LIFE-SUPPORT CAPABILITIES TO HANDLE SOIL SURVEY EFFORT, ASSUMING THAT BULK OF WORK WILL BE PERFORMED USING LOJWA AS BASE (RATHER THAN ENEWETAK).

15. COORDINATE WITH ON-ISLAND SERVICE REPS SO AS TO PROVIDE MEETING PARTICIPANTS WITH IMPACT OF THIS NEW MISSION ON YOUR PROJECTED COMPLETION OF CLEANUP TASK AND ON DEMOBILIZATION. REQUEST RCC CONSIDER RAD SAFETY REQUIREMENTS, INCLUDING LEVELS OF PROTECTION, FRST SUPPORT, AND RAD LAB SUPPORT, AS CAN BEST BE DONE WITH CURRENT LIMITED UNDERSTANDING OF TASK.

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16. CONSIDER HANDLING OF POTENTIAL REQUIREMENTS FOR SOIL EXCAVATION, TRANSPORT, AND ENCRYPTION, IF SOIL SURVEY REVEALS AREAS WHICH MUST BE CLEANED UP TO MEET EXISTING CRITERIA.

PART IV FOR DOE-NVO

17. REQUEST DOE BE PREPARED TO KICK-OFF MEETING WITH DETAILED BRIEFING OF NEW SURVEY PROPOASL TO INCLUDE SCOPE OF PROJECT, CONCEPT, DIVISION OF OPERATIONS, TIMING AND SCHEDULING, AND CONCISE STATEMNT OF SUPPORT DESIRED FROM DOD. BRIEFING SHOULD ALSO INCLUDE DOE ASSESSMENT OF RADIOLOGICAL CRITERIA AND HAZARDS, TO PERMIT ADEQUATE CONSIDERATION OF RAD SAFETY PROCEDURES AND PROTECTIVE MEASURES.

18. REQUEST DOE INVITE, AS APPROPRIATE, REPRESENTATIVES FROM OTHER ACTIVITIES (E.G., LLL, EIC) WHO MAY BE HELPFUL IN THIS PLANNING EFFORT.

PART V

FOR SERVICE COMMAND ECHELONS

19. DIRECTOR, DNA INTENDS TO CHAIR MEETING PERSONALLY AND ENSURE THAT SERVICE INTERESTS ARE SAFEGUARDED

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WHILE STILL MEETING DOD'S RESPONSIBILITIES.

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RUHVAAA RHEGGIN RHEGNVO RUEVDEG RUWNSSS RUHGSAA RUEKJCS RUHQHQA
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UNCLAS SVC CORRECTION OF RUEBDBAO209 0380324 P 070321Z FEB 78 IN TEXT

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Z NR UUUUU-15 13 012

P R 090230Z FEB 79R

FM HQ PACAF HICKAM AFB HI/XP
TO RUEBDDBA/DNA WASH DC/DIR
RUWTFEF/FCDNA KIRTLAND AFB NM/FC
INFO RUEAHGA/HQ USAF WASH DC/LEXX
RLHHHMA/CDRUSASCH FT SHAFTER HI
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SUBJ: ENEWETAK RADIOLOGICAL CLEANUP CONFERENCE

REF: A. DNA/DIR 070321Z FEB 79

B. FCDNA/FC 071737Z FEB 79

1. REF A ANNOUNCED 12-13 FEB CONFERENCE AT KIRTLAND TO ADDRESS DOE REQUEST FOR SUPPORT OF SOIL TESTING ON NORTHERN ISLANDS. AGENDA FOR 12 FEB CONFERENCE WAS INCLUDED IN REF B.
2. THE FOLLOWING PERSONNEL WILL REPRESENT USAF AT SUBJECT CONFERENCE:

MAJ ROBERT J. ROMAN, PACAF/XPPF, 576-44-8451, TS

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GS-13 SHIZUO NAKAMURA, PACAF/ACB, 548-52-2157, TS

GS-13 REA COMNFORD, 15ABW/LGX (PACAF), 576-16-7336, TS.

3. THE ABOVE REPRESENTATIVES WILL PROVIDE SHORT BRIEFING AND DISCUSS USAF DEMOBILIZATION PLANS, AND WILL BE PREPARED TO DISCUSS POSSIBLE IMPACTS OF DOE REQUEST. ~~SINCE DETAILS OF DOE REQUIREMENTS ARE NOT AVAILABLE, ANY ACTIONS REQUIRING DEVIATION FROM THE PUBLISHED 18 DEC 78 DEMOBILIZATION PLAN WILL REQUIRE POST-CONFERENCE STAFFING BY HQ PACAF AND OTHER AFFECTED USAF COMMANDS BEFORE USAF AGREEMENT TO COMMIT ADDITIONAL USAF RESOURCES OR CHANGE APPROVED DEMOBILIZATION PLANS.~~

4. PACAF POINT OF CONTACT FOR INFORMATION PRIOR CONFERENCE IS

LT COL MCDONALD, XPPF, AV 449-5198.

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